



2024:KER:27620

"C.R"

IN THE HIGH COURT OF KERALA AT ERNAKULAM

PRESENT

THE HONOURABLE MR. JUSTICE DINESH KUMAR SINGH

TUESDAY, THE 9<sup>TH</sup> DAY OF APRIL 2024 / 20<sup>TH</sup> CHAITHRA, 1946

WP(C) NO. 30644 OF 2023

PETITIONER/S:

ANISHIA CHANDRAKANTH,  
AGED 51 YEARS  
PROPRIETRIX, M/S. ACS TECHNOLOGIES, VAZHUTHACAUD,  
THIRUVANANTHAPURAM, PIN - 695014

BY ADVS.  
HARISANKAR V. MENON  
MEERA V.MENON  
R.SREEJITH  
K.KRISHNA  
PARVATHY MENON

RESPONDENT/S:

THE SUPERINTENDENT,  
CENTRAL TAX & CENTRAL EXCISE, AUDIT CIRCLE - 1, GST  
BHAVAN, PRESS CLUB ROAD, THIRUVANANTHAPURAM, PIN -  
695001

BY ADV SREELAL N WARRIER;SC

THIS WRIT PETITION (CIVIL) HAVING COME UP FOR ADMISSION ON  
09.04.2024, ALONG WITH WP(C).32069/2023 AND CONNECTED CASES, THE  
COURT ON THE SAME DAY DELIVERED THE FOLLOWING:



IN THE HIGH COURT OF KERALA AT ERNAKULAM

PRESENT

THE HONOURABLE MR. JUSTICE DINESH KUMAR SINGH

TUESDAY, THE 9<sup>TH</sup> DAY OF APRIL 2024 / 20TH CHAITHRA, 1946

WP(C) NO. 32069 OF 2023

PETITIONER/S:

SALOOM TRADING,  
KP 17/837, KUTTIES COMPLEX, KONNI POST OFFICE ROAD,  
KONNI, PATHANAMTHITTA, KERALA- 689691. REPRESENTED  
BY IT'S PROPRIETRESS SMT.KUNJAMMA ABRAHAM.  
BY ADVS.  
AJI V.DEV  
P.G.SATHISH KUMAR  
ALAN PRIYADARSHI DEV  
S.SAJEEVAN

RESPONDENT/S:

- 1 THE SUPERINTENDENT,  
CENTRAL GOODS AND SERVICES TAX AND CENTRAL EXCISE,  
PATHANAMTHITTA RANGE, THAZHETHEKKATHIL TOWER, ST.  
PETERS JN., RING ROAD, PATHANAMTHITTA, PIN - 689645
- 2 UNION OF INDIA,  
REPRESENTED BY ITS SECRETARY (REVENUE), MINISTRY OF  
FINANCE, GOVERNMENT OF INDIA, NORTH BLOCK, NEW  
DELHI, PIN - 110001
- 3 THE CENTRAL BOARD OF INDIRECT TAXES & CUSTOMS,  
REPRESENTED BY ITS CHAIRMAN, DEPARTMENT OF REVENUE,  
NORTH BLOCK, NEW DELHI, PIN - 110001
- 4 THE STATE OF KERALA,  
REPRESENTED BY ITS SECRETARY, TAXES DEPARTMENT,  
SECRETARIAT, THIRUVANANTHAPURAM, PIN - 695001

SRI. THOMAS MATHEW NELLIMOOTTIL-SC

THIS WRIT PETITION (CIVIL) HAVING COME UP FOR ADMISSION ON  
09.04.2024, ALONG WITH WP(C).30644/2023, 38545/2023 AND  
CONNECTED CASES, THE COURT ON THE SAME DAY DELIVERED THE  
FOLLOWING:



IN THE HIGH COURT OF KERALA AT ERNAKULAM

PRESENT

THE HONOURABLE MR. JUSTICE DINESH KUMAR SINGH

TUESDAY, THE 9<sup>TH</sup> DAY OF APRIL 2024 / 20<sup>TH</sup> CHAITHRA, 1946

WP(C) NO. 38545 OF 2023

PETITIONER/S:

HASHAR ABDULKALAM,  
AGED 50 YEARS  
PROPRIETOR: ASHIK TRADERS, 13/858, 859,  
KANNIMELCHERRY, KILIKOLLUR, KOLLAM, PIN - 691004  
BY ADVS.  
K.N.SREEKUMARAN  
P.J.ANILKUMAR (A-1768)  
N.SANTHOSHKUMAR

RESPONDENT/S:

- 1 SUPERINTENDENT,  
CENTRAL GST & CENTRAL EXCISE, KOLLAM CITY RANGE, ST.  
MARY'S BUILDING, KADAPPAKADA, KOLLAM, PIN - 691008
- 2 UNION OF INDIA , REPRESENTED BY ITS SECRETARY,  
DEPARTMENT OF REVENUE, MINISTRY OF FINANCE,  
GOVERNMENT OF INDIA, NORTH BLOCK, NEW DELHI, PIN -  
110001
- 3 CENTRAL BOARD OF INDIRECT TAXES AND CUSTOMS,  
REPRESENTED BY ITS CHAIRMAN,  
MINISTRY OF FINANCE, GOVERNMENT OF INDIA, NORTH  
BLOCK, NEW DELHI, PIN - 110001
- 4 STATE OF KERALA, REPRESENTED BY THE ADDITIONAL CHIEF  
SECRETARY (TAXES) ,  
GOVERNMENT SECRETARIAT, THIRUVANANTHAPURAM, PIN -  
695001  
BY ADV THOMAS MATHEW NELLIMOOTTIL

THIS WRIT PETITION (CIVIL) HAVING COME UP FOR ADMISSION ON  
09.04.2024, ALONG WITH WP(C).32069/2023 AND CONNECTED CASES,  
THE COURT ON THE SAME DAY DELIVERED THE FOLLOWING:



IN THE HIGH COURT OF KERALA AT ERNAKULAM

PRESENT

THE HONOURABLE MR. JUSTICE DINESH KUMAR SINGH

TUESDAY, THE 9<sup>TH</sup> DAY OF APRIL 2024 / 20<sup>TH</sup> CHAITHRA, 1946

WP(C) NO. 38547 OF 2023

PETITIONER/S:

FATHIMA CASHEW INDUSTRIES,  
423A, VALATHUNGAL, ERAVIPURAM, KOLLAM (REPRESENTED  
BY SRI. NOUSHAD M, MANAGING PARTNER), PIN - 691018  
BY ADVS.  
K.N.SREEKUMARAN  
P.J.ANILKUMAR (A-1768)  
N.SANTHOSHKUMAR

RESPONDENT/S:

- 1 SUPERINTENDENT,  
CENTRAL GST & CENTRAL EXCISE, KOLLAM CITY RANGE, ST.  
MARY'S BUILDING, KADAPPAKADA, KOLLAM-691008.
- 2 UNION OF INDIA, REPRESENTED BY ITS SECRETARY,  
DEPARTMENT OF REVENUE, MINISTRY OF FINANCE,  
GOVERNMENT OF INDIA, NORTH BLOCK, NEW DELHI, PIN -  
110001
- 3 CENTRAL BOARD OF INDIRECT TAXES AND CUSTOMS,  
REPRESENTED BY ITS CHAIRMAN,  
CENTRAL BOARD OF INDIRECT TAXES AND CUSTOMS,  
MINISTRY OF FINANCE, GOVERNMENT OF INDIA, NORTH  
BLOCK, NEW DELHI, PIN - 110001
- 4 STATE OF KERALA, REPRESENTED BY ADDITIONAL CHIEF  
SECRETARY(TAXES) ,  
GOVERNMENT SECRETARIAT, THIRUVANANTHAPURAM, PIN -  
695001  
BY ADV THOMAS MATHEW NELLIMOOTTIL

THIS WRIT PETITION (CIVIL) HAVING COME UP FOR ADMISSION ON  
09.04.2024, ALONG WITH WP(C).32069/2023 AND CONNECTED CASES,  
THE COURT ON THE SAME DAY DELIVERED THE FOLLOWING:



IN THE HIGH COURT OF KERALA AT ERNAKULAM

PRESENT

THE HONOURABLE MR. JUSTICE DINESH KUMAR SINGH

TUESDAY, THE 9<sup>TH</sup> DAY OF APRIL 2024 / 20<sup>TH</sup> CHAITHRA, 1946

WP(C) NO. 38891 OF 2023

PETITIONER/S:

B. ANILKUMAR,  
AGED 57 YEARS  
PROPRIETOR, AK CASHEW TRADERS, XVII/417,  
UMAYANALLOOR, KOLLAM, PIN - 691589  
BY ADVS.  
K.N.SREEKUMARAN  
P.J.ANILKUMAR (A-1768)  
N.SANTHOSHKUMAR

RESPONDENT/S:

- 1 SUPERINTENDENT,  
CENTRAL GST & CENTRAL EXCISE, KOTTIYAM RANGE, ST.  
MARY'S BUILDING, KADAPPAKADA, KOLLAM, PIN - 691008
- 2 UNION OF INDIA ,REPRESENTED BY ITS SECRETARY,  
MINISTRY OF FINANCE, GOVERNMENT OF INDIA,NORTH  
BLOCK, NEW DELHI, PIN - 110001
- 3 CENTRAL BOARD OF INDIRECT TAXES AND CUSTOMS ,  
REPRESENTED BY ITS CHAIRMAN,  
MINISTRY OF FINANCE, GOVERNMENT OF INDIA,NORTH  
BLOCK, NEW DELHI, PIN - 110001
- 4 STATE OF KERALA, REPRESENTED BY ADDITIONAL CHIEF  
SECRETARY (TAXES),  
GOVERNMENT SECRETARIAT, THIRUVANANTHAPURAM, PIN -  
695001  
BY ADV THOMAS MATHEW NELLIMOOTTIL

THIS WRIT PETITION (CIVIL) HAVING COME UP FOR ADMISSION ON  
09.04.2024, ALONG WITH WP(C).32069/2023 AND CONNECTED CASES,  
THE COURT ON THE SAME DAY DELIVERED THE FOLLOWING:



IN THE HIGH COURT OF KERALA AT ERNAKULAM

PRESENT

THE HONOURABLE MR. JUSTICE DINESH KUMAR SINGH

TUESDAY, THE 9<sup>TH</sup> DAY OF APRIL 2024 / 20<sup>TH</sup> CHAITHRA, 1946

WP(C) NO. 39203 OF 2023

PETITIONER/S:

ABDUL SALAM SHIHANSHA,  
AGED 52 YEARS  
PROPRIETOR, ALIN CASHEWS KPVI/459-B, 25/A ISWARYA  
NAGAR, MANAGADU, KOLLAM, PIN - 691015  
BY ADVS.  
K.N.SREEKUMARAN  
P.J.ANILKUMAR (A-1768)  
N.SANTHOSHKUMAR

RESPONDENT/S:

- 1 SUPERINTENDENT,  
CENTRAL GST & CENTRAL EXCISE, KOLLAM CITY RANGE, ST.  
MARY'S BUILDING, KADAPPAKADA, KOLLAM, PIN - 691008
- 2 UNION OF INDIA , REPRESENTED BY ITS SECRETARY,  
DEPARTMENT OF REVENUE, MINISTRY OF FINANCE,  
GOVERNMENT OF INDIA, NORTH BLOCK, NEW DELHI, PIN -  
110001
- 3 CENTRAL BOARD OF INDIRECT TAXES AND CUSTOMS,  
REPRESENTED BY ITS CHAIRMAN,  
MINISTRY OF FINANCE, GOVERNMENT OF INDIA, NORTH  
BLOCK, NEW DELHI, PIN - 110001
- 4 STATE OF KERALA,, REPRESENTED BY ADDITIONAL CHIEF  
SECRETARY (TAXES),  
GOVERNMENT SECRETARIAT, THIRUVANANTHAPURAM, PIN -  
695001  
BY ADV THOMAS MATHEW NELLIMOOTTIL

THIS WRIT PETITION (CIVIL) HAVING COME UP FOR ADMISSION ON  
09.04.2024, ALONG WITH WP(C).32069/2023 AND CONNECTED CASES,  
THE COURT ON THE SAME DAY DELIVERED THE FOLLOWING:



IN THE HIGH COURT OF KERALA AT ERNAKULAM

PRESENT

THE HONOURABLE MR. JUSTICE DINESH KUMAR SINGH

TUESDAY, THE 9<sup>TH</sup> DAY OF APRIL 2024 / 20TH CHAITHRA, 1946

WP(C) NO. 40762 OF 2023

PETITIONER:

CHOICE SUPERMARKET,  
II/1818, THAIBA COMPLEX, MARKET JUNCTION,  
KOTTARAKKARA-691531, REPRESENTED BY ITS MANAGING  
PARTNER SRI. SHAMEER. S.

BY ADVS.

K.S.HARIHARAN NAIR

RAJATH R NATH

DHEERAJ SASIDHARAN

G.REMADEVI

HARIMA HARIHARAN

RESPONDENTS:

- 1 SUPERINTENDENT,  
OFFICE OF THE SUPERINTENDENT OF CENTRAL TAX AND  
CENTRAL EXCISE, KOTTARAKKARA RANGE, KOTTARAKKARA,  
PIN - 691531
- 2 SUPERINTENDENT (AUDIT),  
IAP-22, KOLLAM CIRCLE, OFFICE OF THE DEPUTY  
COMMISSIONER, AUDIT CIRCLE -II, ST. MARY'S BUILDING,  
KADAPPAKADA, KOLLAM, PIN - 691008
- 3 THE ASSISTANT COMMISSIONER,  
CGST AUDIT CIRCLE-II, CGST DIVISION, ST. MARY'S  
BUILDING, KADAPPAKADA, KOLLAM, PIN - 691008
- 4 KERALA GRAMIN BANK, KARUNAGAPPILLY BRANCH,  
REPRESENTED BY ITS BRANCH MANAGER, IRUMBUKADAYIL  
TOWERS, NEAR WELFARE SCHOOL, KARUNAGAPPILLY P.O,  
KOLLAM DISTRICT, PIN - 690518
- 5 UNION OF INDIA,  
REPRESENTED BY ITS SECRETARY (REVENUE), MINISTRY OF  
FINANCE, GOVERNMENT OF INDIA, NORTH BLOCK, NEW  
DELHI, PIN - 110001
- 6 CENTRAL BOARD OF INDIRECT TAXES & CUSTOMS,  
REPRESENTED BY ITS CHAIRMAN, DEPARTMENT OF REVENUE,  
NORTH BLOCK, NEW DELHI, PIN - 110001
- 7 STATE OF KERALA,



2024:KER:27620

**W.P(C) Nos. 30644 of 2023 and connected cases**

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**REPRESENTED BY SECRETARY, TAXES DEPARTMENT,  
SECRETARIAT, THIRUVANANTHAPURAM, PIN - 695001  
BY ADVS.  
SREEJITH P. R;SC**

**THIS WRIT PETITION (CIVIL) HAVING COME UP FOR ADMISSION ON  
09.04.2024, ALONG WITH WP(C).30644/2023 AND CONNECTED CASES,  
THE COURT ON THE SAME DAY DELIVERED THE FOLLOWING:**



**JUDGMENT**

**[W.P (C) Nos. 30644, 32069,38545,38547,38891,  
39203 & 40762 of 2023]**

In the present batch of petitions, common questions of fact and law are involved. Therefore, the same have been heard together and disposed of with common judgment.

The relevant facts of one of the writ petitions i.e., (W.P (C) No. 30644 of 2023) are extracted hereunder which are almost similar to other writ petitions except for a few dates and figures.

“The petitioner is an assessee under the provisions of the CGST/SGST Acts and has been filing proper returns under the Act. However the petitioner had filed the annual return in FORM GSTR -9 for FYs 2017-18, 2018-19 and 2019-20 belatedly. In any event, the petitioner has paid the late fee for belated filing of the annual returns for the said years under Section 47(2). But the respondent has demanded late fee and created huge demand by adopting the date of filing reconciliation statement in FORM GSTR-9C as the date of filing return by Ext. P4 order. Now the Central Government has introduced an amnesty scheme by Ext. P5 notification which is to be construed beneficial to the petitioner.”

2.The petitioner is a proprietorship concern dealer under the CGST / SGST Act, 2017 and Rules made thereunder. The petitioner is engaged in trading of paint, cement, aluminum sheets and hardware etc. The petitioner has been filing his proper returns and paying the tax dues thereon. However, the petitioner did not file his returns within the prescribed time



limit under the Statute. As per Section 44(1) r/w Rule 80 of the CGST / SGST Act, the annual return Form GSTR-9 is to be filed before 31<sup>st</sup> December following the end of such financial year.

3.The Government realising the difficulties in initial stage of implementation of GST regime particularly Rule 80 of the GST Rules, 2017, and prevailing of Covid -19 pandemic, extended the last date to file the returns for the financial years 2017-2018, 2018-2019 and 2019-2020 by the notification No.6/2020-CT dated 03.02.2020, 80/2020-CT dated 28.10.2020 and 4/2021-CT dated 28.02.2021 respectively.

4. The petitioner has paid tax due and interest for filing the returns along with the prescribed late fee under Section 47 of the CGST / SGST Act. The following chart would show the due date and filing of the return in FORM GSTR-9 and filing of reconciliation statement in FORM GSTR-9C.

Return period	Due Date	Actual Filing date of return in FORM GSTR-9	Date of filing of reconciliation statement in FORM GSTR-9C
2017-18	07.02.2020	29.02.2020	04.01.2022
2018-19	31.12.2020	24.03.2021	02.03.2022
2019-20	31.03.2021	30.09.2021	11.03.2022



5. The petitioner has been issued with a show cause notice dated 29.03.2023, for calculating the number of days of delay in filing annual returns. The respondent had proposed to demand late fee of Rs. 2,93,600/- under Section 47(1) of the CGST / SGST Act, after adjusting the late fee of Rs. 57,600/- paid by the petitioner.

6. Corrigendum dated 13.04.2023 was issued by the respondent for stating that under Section 47(1) referred to in the show cause notice dated 29.03.2023, it should be read as Section 47(2) of the GST Act. The petitioner had submitted a reply dated 25.04.2023, pointing out the detailed objections to the proposals in the above notice and requested to drop the same by the reply dated 25.04.2023.

7. The petitioner submitted that a registered person is liable to pay the late fee under Section 47(2) only when he fails to furnish the return in FORM GSTR-9 under Section 44 of the CGST / SGST Act. GSTR-9C is only a reconciliation statement to be filed along with the annual return and FORM GSTR-9C is not a return as contemplated under Section 44 of the CGST / SGST Act. Late fee is leviable upto the late filing of GSTR 9 return and not GSTR-9C reconciliation statement.



8.The respondent, however, did not agree with the objections raised by the petitioner, and passed the order in original dated 21.08.2023, confirming the demand of late fee of Rs. 2,93,600/- (Rs.1,46,800/- under CGST Act and Rs.1,46,800/- under the SGST Act) under Section 47(2) of the CGST / SGST Act, for delay in filing of returns prescribed under Section 44(2) of the CGST / SGST Act for the period from 2017-2018, 2019-2020. An amount of Rs. 57,600/- has been paid by the petitioner towards the late fee was appropriated against the demand confirmed.

9.Learned counsel for the petitioner has submitted that the Government has issued Notification No.7/2023-CT dated 31.03.2023, providing for an Amnesty Scheme with respect to the non filers of GSTR-9 returns in exercise of the powers conferred under Section 128 of the CGST / SGST Act on the recommendation of the GST council, whereby, for non filers of the returns for the financial years 2017-2018 to 2021-2022, time for filing the returns in GSTR-9 and 9C was initially provided upto 30.06.2023. By the subsequent notification No.25/2023, i.e., 30.06.2023, it was extended up to 17.07.2023. Under the said Amnesty Scheme, the late fee in excess of



Rs.10,000/- to be paid under Section 47 of CGST / SGST Act, with respect to the returns for the financial years 2017-2018 to 2019-2020 has been waived.

10. It is submitted that the petitioner had filed the annual return for the said year as early as in the years 2020-2021 and before the commencement of the Amnesty Scheme, i.e., on or before the commencement of the Amnesty Scheme with effect from 01.04.2022 and therefore, it is submitted that the petitioner should also be extended the benefit of the said notifications, and the order in question in Ext.P4, be set aside.

11. On the other hand, Mr. Sreelal Warriar, the learned Standing counsel appearing for the respondents in the writ petitions has supported the stand of the revenue that the Amnesty Scheme is applicable only to the persons who had not filed the return for the financial years 2017-2018, 2018-2019 and 2019-2020, and not the persons who had filed the return for the said financial years before 01.04.2023. The dealers who did not file the returns for the financial year (s) 2017-2018, 2018-2019 and 2019-2020 but furnished the returns on or after 01.04.2023 upto 31.08.2023, the late fee would be limited to Rs.10,000/- only. This Amnesty scheme is not available to the



persons who had already filed their return before 01.04.2023, for the said financial years. It is also submitted that under the unamended Section 44 of the CGST / SGST ACT, the FORM GSTR 9 and 9C were required to be filed together and therefore, if the GSTR-9C was not filed along with GSTR-9, it could not be said that the dealer had filed the annual return as contemplated under the provisions of Section 44 of the CGST / SGST Act. It is therefore, submitted that the date of filing of the GSTR-9C would be the relevant date for calculating the late fee, if the same is not filed along with the GSTR-9.

12.Learned counsel for the respondents supported the impugned order and has prayed for the dismissal of the writ petition.

13.I have considered the submission advanced.

14.GSTR-9C is an annual GST Reconciliation statement that reconciles the figures reported in GSTR-9 annual return with the audited financial statements of the tax payer. Form GSTR -9C was earlier applicable to registered persons with more than Rs.Two Crores as annual turn over in a particular financial year, but, with effect from 01.08.2021, now it is applicable for turnover exceeds Rupees Five Crores.



15. Before amendment, books and records needed to be audited under Section 35(5) and 9C reconciliation statement certified by Auditor/CA/CMA was required to be filed along with the reconciliation statement. Requirements under Section 35(5) were removed from the financial year 2020-2021 onwards, in view of the amendment effected with effect from 01.08.2021.

16. Now in view of the amendment, FORM GSTR 9C reconciliation statements to be self certified by the tax payers themselves.

17. Form GSTR 9C is used by the tax authorities to check the discrepancies in the taxpayer's reporting and compliance. If any discrepancy stands unresolved, the department can issue notice. Proper GST annual returns and reconciliation statements by the specified tax payers would lower the chances of any GST demand notices.

18. Before amendment brought by the Finance Act, 2021 with effect from 01.08.2021, the procedure for filing the GSTR 9C can be summarized as; a taxpayers having aggregate turnover upto Rs. Two Crores was to get accounted, audited annually under Section 35(5) of the CGST Act under Section



35(5) of the CGST / SGST Act and prepare an audited annual financial statement. After the conclusion of the GST Audit, Form GSTR 9C reconciliation statement had to be prepared with mention of any differences between the audited financial statement and Form GSTR-9 (GST annual return) for the financial year and certified by the same Auditor / CA/ CMA.

The then Form GSTR 9C had two parts;

- a) Reconciliation statement with the mention of any differences and additional liability due to non reconciliation;
- b) Certification by the Auditor / CA / CMA .

19. Once the certification was complete, taxpayers needed to file both Form GSTR-9 and GSTR-9C on the GST portal on or before 31<sup>st</sup> December following that financial year. Additional liability reported in GSTR 9C was to be paid through Form DRC 03.

Unamended Section 44 which provided for filing annual return would read as under:-

S.44: Every registered person, other than an Input Service Distributor, a person paying tax under section 51 or section 52, a casual taxable person and a non-resident taxable person, shall furnish an annual return for every financial year electronically in such form and manner as may be prescribed on or before the thirty-first day of December following the end of such financial year.





\*[Provided that the Commissioner may, on the recommendations of the Council and for reasons to be recorded in writing, by notification, extend the time limit for furnishing the annual return for such class of registered persons as may be specified therein:

Provided further that any extension of time limit notified by the Commissioner of State tax or the Commissioner of Union territory tax shall be deemed to be notified by the Commissioner.] w.e.f 1.1.2020\*

S.44(2): Every registered person who is required to get his accounts audited in accordance with the provisions of sub-section (5) of section 35 shall furnish, electronically, the annual return under sub-section (1) along with a copy of the audited annual accounts and a reconciliation statement, reconciling the value of supplies declared in the return furnished for the financial year with the audited annual financial statement, and such other particulars as may be prescribed.

\*[Explanation. - For the purposes of this section, it is hereby declared that the annual return for the period from the 1st July, 2017 to the 31st March, 2018 shall be furnished on or before the 1st December, 2019 and the annual return for the period from the 1st April, 2018 to the 31st March, 2019 shall be furnished on or before the 31st March, 2020.] - Removal of Difficulty order dt.14.11.2019\*

Section 35(5) which was omitted by the Finance Act, 2021 with effect from 01.08.2021 would read as under.

**S.35(5):** Every registered person whose turnover during a financial year exceeds the prescribed limit shall get his accounts audited by a chartered accountant or a cost accountant and shall submit a copy of the audited annual accounts, the reconciliation statement under sub-section (2) of section 44 and such other documents in such form and manner as may be prescribed

Rule 80(3) which prescribes annual return before its substitution by Notification 30/2021 dated 30.07.2021 with effect from 01.08.2021 would read as under:-

Rule 80 Annual return.- (3): Every registered person 'other than those referred to in the proviso to sub-section (5) of section 35, **whose aggregate turnover during a financial year exceeds two crore rupees** shall get his accounts audited as specified under sub-section (5) of section 35 and he shall furnish a copy of audited annual accounts and a reconciliation statement, duly certified, in **FORM GSTR-9C**, electronically through the common portal either directly or through a Facilitation Centre notified by the Commissioner.



20. The substantial changes have been brought in by the Finance Act, 2021 with effect from 01.08.2021 in respect of filing the annual return as GSTR-9C.

Section 44 stands amended with effect from 01.08.2021.

The amended Section 44 on reproduction would read as under:-

S. 44 (1) Every registered person, other than an Input Service Distributor, a person paying tax under section 51 or section 52, a casual taxable person and a non-resident taxable person **shall furnish an annual return which may include a self-certified reconciliation statement, reconciling the value of supplies declared in the return furnished for the financial year, with the audited annual financial statement** for every financial year electronically, within such time and in such form and in such manner as may be prescribed:

Provided that the Commissioner may, on the recommendations of the Council, by notification, exempt any class of registered persons from filing annual return under this section

Provided further that nothing contained in this section shall apply to any department of the Central Government or a State Government or a local authority, whose books of account are subject to audit by the Comptroller and Auditor-General of India or an auditor appointed for auditing the accounts of local authorities under any law for the time being in force.

[(2) A registered person shall not be allowed to furnish an annual return under sub-section (1) for a financial year after the expiry of a period of three years from the due date of furnishing the said annual return:

**Provided** that the Government may, on the recommendations of the Council, by notification, and subject to such conditions and restrictions as may be specified therein, allow a registered person or a class of registered persons to furnish an annual return for a financial year under sub-section (1), even after the expiry of the said period of three years from the due date of furnishing the said annual return."J-inserted by Finance Act 2023 w.ef. 1.10.2023

Amended Rule 80 with effect from 01.08.2021 would read as under:-

Rule 80. Annual return.- (3) Every registered person, other than those referred to in the second proviso to section 44, an Input Service



Distributor, a person paying tax under section 51 or section 52, a casual taxable person and a non-resident taxable person, whose aggregate turnover during a financial year exceeds **five crore rupees**, **shall also furnish a self-certified reconciliation statement** as specified under section 44 in FORM GSTR-9C along with the annual return referred to in sub-rule (1), on or before the thirty-first day of December following the end of such financial year, electronically through the common portal either directly or through a Facilitation Centre notified by the Commissioner."

21. From the reading of the aforesaid provisions, it would be relevant to note that two key changes have been made by the Finance Act, 2021 with effect from 01.08.2021 i.e Section 35(5) CGST / SGST Act stands omitted, Section 44 of the CGST / SGST stands substituted. Form GSTR-9C becomes applicable to taxpayers with an annual aggregate turnover of more than Rs. Five Crores. CA/ CMA certification stands removed from financial years 2020-2021. With effect from 01.08.2021, taxpayers are now required to self-certify a voluntary reconciliation statement and file it with the tax authorities on or before 31<sup>st</sup> December of the year following the relevant financial year. The format of Form GSTR-9C has been modified to support self-certification. It is evident from amended Section 44 which provides that the taxpayer "shall furnish an annual return which may include a self-certified reconciliation statement,... with the audited annual financial statement."



22. Though Section 44 uses the phrase “shall furnish an annual return which may include, however, the amended Rule 80 makes GSTR-9C mandatory for the taxpayer, whose aggregate turnover above Rs. Five Crores.

23. It is not in dispute that the GST portal does not support payment of late fee for late filing GSTR-9C. The GST portal enables to charge late fee for GSTR-9 only . The other returns for which the late fee is collected are GST 3B (monthly return) GSTR 4( annual return of composition levy) GSTR 5 (return for non resident taxable person), GSTR 5A (summary return reporting OIDAR service from outside India made to non taxable persons in India), GSTR-6 (monthly return by input service distributor), GSTR 7( returns for persons deducting TDS), and GSTR-8 (monthly returns for e-commerce operators). Annual return GSTR-9 filed without 9C may be deficient attracting general penalty. However, late fee cannot be made applicable for regularising the GSTR9 by filing GSTR9C.

24. As mentioned above GST council in 49<sup>th</sup> meeting in Agenda No.4(iv) agreed for rationalisation of late fee for delayed submission of GSTR-9 annual return and amnesty for non-filers of GSTR-9 among others accepting the



recommendation of law committee. The late fee as well as its upper limit were thereby substantially reduced for two turnover slabs- i) up to Rs. Five Crores and ii) Rs. Five Crores to Rs. Twenty Crores as per notification No.7/2023 dated 31.03.2023. One time Amnesty for non-filers of GSTR 9 is also given for the first time as per the same notification following the council recommendation. Late fee in excess of Rs.10,000/- stands waived and this amnesty covers five financial years 2017-2018 to 2021-2022. The period for submitting return under the amnesty was from 01.04.2023 to 31.08.2023 as noted above by the Notification No.25/2023 dated 17.07.2023, issued in exercise of the powers conferred under Section 128 of the CGST / SGST Act.

25. When the Government itself has waived late fee under the aforesaid two notifications Nos.7/2023 dated 31.03.2023 and 25/2023 dated 17.07.2023 in excess of Rs.10,000/-, in case of non-filers there appears to be no justification in continuing with the notices for non payment of late fee for belated GSTR 9C, that too filed by the taxpayers before 01.04.2023, the date on which one time amnesty commences.



In view of the aforesaid discussion, I am of the view that notices are unjust and unsustainable to the extent it sought to collect late fee for delay in filing GSTR 9C. However, it is made clear that the petitioners will not be entitled to claim refund of the late fee which has already paid by them over and above Rs.10,000/-

With aforesaid directions, all these writ petitions stand allowed.

**Sd/-  
DINESH KUMAR SINGH  
JUDGE**

**SJ**

APPENDIX OF WP(C) 30644/2023

## PETITIONER EXHIBITS

- Exhibit P1 COPY OF SHOW CAUSE NOTICE NO. 35/2022-23/GST/SUPERINTENDENT ISSUED BY THE RESPONDENT DTD. 29-03-2023
- Exhibit P2 COPY OF CORRIGENDUM ISSUED BY THE RESPONENT DTD. 13-04-2023
- Exhibit P3 COPY OF REPLY FILED BY THE PETITIONER BEFORE THE 1ST RESPONDENT DTD, . 25-04-2023
- Exhibit P4 COPY OF ORDER NO. 03/2023-24/GST/SUPDT(CHALAI RANGE ISSUED BY THE 1ST RSPODNENT DTD. 21-08-2023
- Exhibit P5 COPY OF NOTIFICATION NO. 7/2023-CT ISSUED BY MINISTRY OF FINANCE, CENTRAL BOARD OF INDIRECT TAXES 7 CUSTOMS, NEW DELHI DTD. 31-03-2023
- Exhibit P6 COPY OF NOTIFICATION NO. 25/2023-CT ISSUED BY MINISTRY OF FINANCE, CENTRAL BOARD OF INDIRECT TAXES & CUSTOMS, NEW DELHI DTD. 17-07-2023
- Exhibit P7 COPY OF ORDER IN WPC NO. 19565/2023 OF THIS HON'BLE COURT DTD.04-07-2023
- Exhibit P8 COPY OF ORDER IN WPC NO. 28055/2023 OF THIS HON'BLE COURT DTD.23-08-2023

**APPENDIX OF WP(C) 32069/2023****PETITIONER EXHIBITS**

<b>Exhibit P1</b>	<b>TRUE COPY OF THE NOTICE ISSUED FOR THE YEAR 2018-19 IN ASMT -10 DATED 20.02.2023</b>
<b>Exhibit P2</b>	<b>TRUE COPY OF THE REPLY DATED 16.03.2023 FILED AGAINST EXT.P.1</b>
<b>Exhibit P3</b>	<b>TRUE COPY OF THE NOTICE ISSUED DEMANDING LATE FEE FOR THE YEAR 2018-19 DATED: 06.06.2023</b>
<b>Exhibit P4</b>	<b>TRUE COPY OF THE REPLY DATED 14.06.2023 FILED AGAINST EXT.P.3</b>
<b>Exhibit P5</b>	<b>TRUE COPY OF THE SECOND NOTICE ISSUED DEMANDING LATE FEE FOR THE YEAR 2018-19 DATED 07.09.2023</b>
<b>Exhibit P6</b>	<b>TRUE COPY OF THE PAGES CONTAINING SECTIONS, 44, 45, 46 &amp; 47 OF THE CGST ACT (WITH UP-TO-DATE AMENDMENTS)</b>
<b>Exhibit P7</b>	<b>TRUE COPY OF THE PAGES CONTAINING RULE 80 (1) &amp; 80 (3) THE CGST RULES, 2017 (WITH UP-TO-DATE AMENDMENTS)</b>
<b>Exhibit P8</b>	<b>TRUE COPY OF THE NOTIFICATION NO.7/2023-CT DATED 31.03.2023</b>
<b>Exhibit P9</b>	<b>TRUE COPY OF THE NOTIFICATION NO.25/2023 - CT DATED 17.07.2023</b>





APPENDIX OF WP(C) 38545/2023

**PETITIONER EXHIBITS**

- Exhibit-P1** TRUE EXTRACT OF THE ANNUAL RETURN FOR THE YEAR 2017-18 IN FORM GSTR 9 FILED ON 6..9..2019 BY THE PETITIONER.
- Exhibit -P2** TRUE EXTRACT OF THE ANNUAL RETURN IN FORM GSTR 9 FOR 2018-19 FILED ON 24..2..2021 BY THE PETITIONER.
- Exhibit -P3** TRUE EXTRACT OF THE RECONCILIATION STATEMENT IN GSTR 9C FOR 2017-18 FILED BY THE PETITIONER ON 19..05..2021.
- Exhibit -P4** TRUE EXTRACT OF THE RECONCILIATION STATEMENT IN GSTR 9C FOR 2018-19 FILED BY THE PETITIONER ON 30..06..2021.
- Exhibit -P5** TRUE COPY OF THE ASSESSMENT ORDER IN FORM GST DRC 07 UNDER DIN 20230558TH0401111ACB (OC NO.455/2023) DATED 30..5..2023 ISSUED BY THE 1ST RESPONDENT.
- Exhibit-P5(a)** TRUE COPY OF THE SUMMARY ORDER IN FORM GST DRC 07 UNDER REFERENCE NO.ZD3206230015017 DATED 2..6..2023 ISSUED BY THE 1ST RESPONDENT.
- Exhibit -P6** TRUE COPY OF THE NOTIFICATION NO.7/2023/CT DATED 31..3..2023 AS AMENDED BY NOTIFICATION NO.25/2023/CT DATED 17..7..2023 ISSUED BY THE CENTRAL BOARD OF INDIRECT TAXES & CUSTOMS, NEW DELHI.
- Exhibit-P7** TRUE COPY OF THE ORDER IN WPC 30644/2023 DATED 20..09..2023 OF THIS HON'BLE COURT.

**APPENDIX OF WP(C) 38547/2023****PETITIONER EXHIBITS**

- Exhibit -P1** TRUE EXTRACT OF THE ANNUAL RETURN FOR THE YEAR 2017-18 IN FORM GSTR 9 FILED ON 23..8..2019 BY THE PETITIONER.
- Exhibit \_P2** TRUE EXTRACT OF THE ANNUAL RETURN IN FORM GSTR 9 FOR 2018-19 FILED ON 1..1..2021 BY THE PETITIONER.
- Exhibit-P3** TRUE EXTRACT OF THE RECONCILIATION STATEMENT IN GSTR 9C FOR 2017-18 & 2018-19 RELEVANT FOR THIS WRIT PETITION FILED BY THE PETITIONER ON 23..1..2021.
- ExhibitP4** TRUE EXTRACT OF THE RECONCILIATION STATEMENT IN GSTR 9C FOR 2018-19 RELEVANT FOR THIS WRIT PETITION FILED BY THE PETITIONER ON 18..8..2021.
- Exhibit -P5** TRUE COPY OF THE ASSESSMENT ORDER IN FORM GST DRC 07 UNDER DIN 20230658TH04019429C4 (OC NO.472/2023) DATED 30..6..2023 ISSUED BY THE 1ST RESPONDENT.
- Exhibit -P5(a)** TRUE COPY OF THE SUMMARY ORDER IN FORM GST DRC 07 UNDER REFERENCE NO.ZD320723010296R DATED 18..7..2023 ISSUED BY THE 1ST RESPONDENT.
- Exhibit -P6** TRUE COPY OF THE NOTIFICATION NO.7/2023/CT DATED 31..3..2023 AS AMENDED BY NOTIFICATION NO.25/2023/CT DATED 17..7..2023 ISSUED BY THE CENTRAL BOARD OF INDIRECT TAXES & CUSTOMS, NEW DELHI.
- Exhibit -P7** TRUE COPY OF THE ORDER IN WPC 30644/2023 DATED 20..09..2023 OF THIS HON'BLE COURT.



APPENDIX OF WP(C) 38891/2023

**PETITIONER EXHIBITS**

- Exhibit-P1** TRUE EXTRACT OF THE ANNUAL RETURN FOR THE YEAR 2017-18 IN FORM GSTR 9 FILED ON 27..12..2019 BY THE PETITIONER.
- Exhibit-P2** TRUE EXTRACT OF THE ANNUAL RETURN IN FORM GSTR 9 FOR 2018-19 FILED ON 4..1..2021 BY THE PETITIONER.
- Exhibit-P3** TRUE EXTRACT OF THE RECONCILIATION STATEMENT IN FORM GSTR 9C FOR 2017-18 FILED BY THE PETITIONER ON 26..2..2021.
- Exhibit-P4** TRUE EXTRACT OF THE RECONCILIATION STATEMENT IN FORM GSTR 9C FOR 2018-19 FILED BY THE PETITIONER ON 27..2..2021.
- Exhibit-P5** TRUE COPY OF THE ASSESSMENT ORDER IN FORM GST DRC 07 UNDER DIN 20230258TH0402777CAA DATED 20..2..2023 ISSUED BY THE 1ST RESPONDENT.
- Exhibit-P5(a)** TRUE COPY OF THE SUMMARY ORDER IN FORM GST DRC 07 UNDER REFERENCE NO.ZD3204230011275 DATED 1..4..2023 ISSUED BY THE 1ST RESPONDENT
- Exhibit-P6** TRUE COPY OF THE NOTIFICATION NO.7/2023/CT DATED 31..3..2023 AS AMENDED BY NOTIFICATION NO.25/2023/CT DATED 17..7..2023 ISSUED BY THE CENTRAL BOARD OF INDIRECT TAXES & CUSTOMS, NEW DELHI.
- Exhibit-P7** TRUE COPY OF THE ORDER IN WPC 30644/2023 DATED 20..09..2023 OF THIS HON'BLE COURT.

**APPENDIX OF WP(C) 39203/2023****PETITIONER EXHIBITS**

- Exhibit-P1** TRUE EXTRACT OF THE ANNUAL RETURN FOR THE YEAR 2017-18 IN FORM GSTR 9 FILED ON 3..2..2020 BY THE PETITIONER.
- Exhibit -P2** TRUE EXTRACT OF THE ANNUAL RETURN IN FORM GSTR 9 FOR 2018-19 FILED ON 5..3..2021 BY THE PETITIONER.
- Exhibit -P3** TRUE EXTRACT OF THE RECONCILIATION STATEMENT IN GSTR 9C FOR 2017-18 FILED BY THE PETITIONER ON 23..7..2021
- Exhibit -P4** TRUE EXTRACT OF THE RECONCILIATION STATEMENT IN GSTR 9C FOR 2018-19 FILED BY THE PETITIONER ON 23..7..2021
- Exhibit -P5** TRUE COPY OF THE ASSESSMENT ORDER IN FORM GST DRC 07 UNDER DIN 20230758TH04017757EB (OC NO.488/2023) DATED 19..7..2023 ISSUED BY THE 1ST RESPONDENT.
- Exhibit-P5(a)** TRUE COPY OF THE SUMMARY ORDER IN FORM GST DRC 07 UNDER REFERENCE NO.ZD320823006331Z DATED 10..8..2023 ISSUED BY THE 1ST RESPONDENT
- Exhibit -P6** TRUE COPY OF THE NOTIFICATION NO.7/2023/CT DATED 31..3..2023 AS AMENDED BY NOTIFICATION NO.25/2023/CT DATED 17..7..2023 ISSUED BY THE CENTRAL BOARD OF INDIRECT TAXES & CUSTOMS, NEW DELHI.
- Exhibit-P7** TRUE COPY OF THE ORDER IN WPC 30644/2023 DATED 20..09..2023 OF THIS HON'BLE COURT.

**APPENDIX OF WP(C) 32069/2023****PETITIONER EXHIBITS**

<b>Exhibit P1</b>	<b>TRUE COPY OF THE NOTICE ISSUED FOR THE YEAR 2018-19 IN ASMT -10 DATED 20.02.2023</b>
<b>Exhibit P2</b>	<b>TRUE COPY OF THE REPLY DATED 16.03.2023 FILED AGAINST EXT.P.1</b>
<b>Exhibit P3</b>	<b>TRUE COPY OF THE NOTICE ISSUED DEMANDING LATE FEE FOR THE YEAR 2018-19 DATED: 06.06.2023</b>
<b>Exhibit P4</b>	<b>TRUE COPY OF THE REPLY DATED 14.06.2023 FILED AGAINST EXT.P.3</b>
<b>Exhibit P5</b>	<b>TRUE COPY OF THE SECOND NOTICE ISSUED DEMANDING LATE FEE FOR THE YEAR 2018-19 DATED 07.09.2023</b>
<b>Exhibit P6</b>	<b>TRUE COPY OF THE PAGES CONTAINING SECTIONS, 44, 45, 46 &amp; 47 OF THE CGST ACT (WITH UP-TO-DATE AMENDMENTS)</b>
<b>Exhibit P7</b>	<b>TRUE COPY OF THE PAGES CONTAINING RULE 80 (1) &amp; 80 (3) THE CGST RULES, 2017 (WITH UP-TO-DATE AMENDMENTS)</b>
<b>Exhibit P8</b>	<b>TRUE COPY OF THE NOTIFICATION NO.7/2023-CT DATED 31.03.2023</b>
<b>Exhibit P9</b>	<b>TRUE COPY OF THE NOTIFICATION NO.25/2023 - CT DATED 17.07.2023</b>

**APPENDIX OF WP(C) 40762/2023****PETITIONER EXHIBITS**

- Exhibit P1** COPY OF THE NOTICE DATED 27-02-2023 IN FORM GST ASMT-10 ISSUED BY THE 1ST RESPONDENT TO THE PETITIONER FOR THE YEAR 2018-19
- Exhibit P2** COPY OF THE REPLY DATED 17-04-2023 SUBMITTED BY THE PETITIONER AGAINST EXT. P1
- Exhibit P3** COPY OF THE AUDIT QUERIES DATED 12-06-2023 ISSUED BY THE 2ND RESPONDENT
- Exhibit P4** COPY OF THE AUDIT REPORT DATED 20-07-2023 ISSUED BY 3RD RESPONDENT
- Exhibit P5** COPY OF THE NOTICE DATED 25-07-2023 ISSUED BY THE 1ST RESPONDENT
- Exhibit P6** COPY OF THE SHOW-CAUSE NOTICE DATED 03-08-2023 ISSUED BY THE 3RD RESPONDENT
- Exhibit P7** COPY OF THE REPLY DATED 07-08-2023 SUBMITTED BY THE PETITIONER AGAINST EXT. P5 NOTICE
- Exhibit P8** COPY OF THE REPLY DATED 03-09-2023 SUBMITTED BY THE PETITIONER AGAINST EXT. P6
- Exhibit P9** COPY OF THE LETTER DATED 25-09-2023 ISSUED BY THE 4TH RESPONDENT TO THE PETITIONER
- Exhibit P10** COPY OF THE DETAILED REPLY DATED 02-10-2023 SUBMITTED BY THE PETITIONER AGAINST EXT. P5
- Exhibit P11** COPY OF NOTIFICATION NO. 7/2023- CENTRAL TAX DATED 31-03-2023 ISSUED BY THE 6TH RESPONDENT
- Exhibit P12** COPY OF NOTIFICATION NO. 25/2023- CENTRAL TAX DATED 17-07-2023 ISSUED BY THE 6TH RESPONDENT
- Exhibit P13** COPY OF THE INTERIM ORDER DATED 22-11-2023 PASSED BY THE HON'BLE HIGH COURT OF KERALA IN WP(C) 32069/2023